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SUBJECT: Establishment of the CIA Investigations Organization

1. Prior to January 1, 1948 the investigative requirements of the CIA have been performed by the FBI and by the Investigation Staff of CSO. The Office of Special Operations has performed those investigative functions directly concerned with CSO operations of a covert nature.

2. The Director, FBI has advised that his agency will not accept requests for investigations from CIA after January 1, 1948. This action makes it necessary that CIA establish other means of obtaining the required investigative service. The problem presented is one of long range planning in that the dependence by CIA upon another Department or Agency to perform its important investigative responsibilities is untenable, particularly if subject to withdrawal at any time.

3. To meet the emergency situation arising out of the withdrawal of services by the FBI there is set forth herein a proposed plan designed to meet the immediate problem on an interim basis of servicing investigative requirements of the CIA as of January 1, 1948; also, for the establishment of a permanent investigative organization within CIA capable of performing any and all investigative requirements henceforth.

4. The investigative functions which must be performed in accordance with CIA operations are as follows:

- a. Investigation applicants for employment.
- b. Re-investigation of personnel presently employed.
- c. Investigation of consultants.
- d. 
- e.
- f.

The investigative functions listed above are required by policy decisions, security regulations, and the necessity for maintaining an extremely high degree of security in CIA operations. The responsibility to perform those operations on a high degree of security can only be obtained by virtue of investigations of the various persons and organizations employed in those operations.

5. The long range plan set forth takes due regard for the special investigations performed by the Office of Special Operations. The plan proposed places the overall investigative organization within the structure of the Executive for I & S who is responsible for the security of CIA operations. The Executive for I & S and the Assistant Director, Office of Special Operations can determine those investigative functions of CSO which can be integrated into the overall investigative organization.

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meeting OSO security requirements. A single investigative organization would be the most efficient and would prevent duplication in the investigative field. It is believed that it would be impossible for the OSO investigative staff operating in a covert manner to perform the investigative requirements for the entire CIA and would be inconsistent with the responsibility for security which is lodged with the Executive for I & S.

6. The overall investigative organization would function in the Executive for I & S under a Deputy for Security. The proposed organizational structure and functions are outlined by the following attachments:

TAB A -- The T/O for the Executive for I & S showing the location of the investigative function.

TAB B -- A chart of the investigative organization under the Deputy for Security by function.

TAB C -- An estimated cost per year of the investigative organization.

TAB D -- An analysis of the investigative work load of CIA to justify the proposed investigative organization.

The Investigation Branch would consist of four divisions responsible for the following functions:



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b. Appraisal Division -- to evaluate all investigative reports from the substantive standpoint.

c. Interdepartmental Liaison Division -- to maintain liaison with all government investigative agencies in Washington to develop a full flow of investigative information.

d. Records Division -- repository for all investigative reports and Reference on subversive activities.

#### INTERIM OPERATION

1. The interim operation under the direction of the Executive for I & S is predicated on immediately assuming the burden of investigative actions necessary for the operation of CIA for a period of time sufficient to permit the establishment of an overall investigative organization. During the interim operation the Executive for I & S will determine the priority applied to the various types of investigations.

2. At the present time OSO has a field investigating staff of 20 investigators which permits a skeleton coverage [redacted]. The OSO investigative staff has been maintaining a fairly current work load with slight backlogs in certain types of investigations. In order to assume the burden during the interim phase of the investigative actions heretofore performed by the FBI, the OSO staff must be supplemented by an additional 20 investigators and 6 stenographers selected by the Executive for I & S.

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3. I & S has explored the possibilities and believes that the required personnel, 20 investigators and 6 stenographers, can be obtained immediately from Personnel on CIA roles with investigating experience and from applicants with investigative experience and established records of security clearance with other agencies who may be employed on short notice by virtue of waivers. In this manner it is believed that 20 persons after approximately one week's indoctrination in Washington could be dispatched to the field to supplement the OSO investigative staff. As additional personnel are obtained on the waiver basis those CIA personnel diverted for this purpose can be released and returned to their regular positions.

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4. The 20 additional investigators operating within the administrative framework of the OSO investigative staff can be assigned those cases formerly handled by the FBI.



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a program of indoctrination in Washington prior to assignment of the investigators to the field. At the same time the Investigations Branch in I & S will be organized to direct and service a field organization of this size providing all the necessary security regulations, instructions, directives, reporting forms, administration and other required actions for an efficient organization capable of performing its mission.

6. In view of the emergency situation created by withdrawal of the FBI service it is felt that immediate action should be taken on this problem to insure continuity of operations. It is recommended that the above plan be approved with consideration that integration of OSO operations into the investigative organization under I & S can take place on an operational basis agreed to by the Executive for I & S and the Assistant Director, Office of Special Operations.

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